HOUSE OF REPRESENTATIVES - FLOOR VERSION

STATE OF OKLAHOMA

2nd Session of the 55th Legislature (2016)

COMMITTEE SUBSTITUTE FOR

5 HOUSE BILL NO. 2616

By: Thomsen, Roberts (Dustin)

and Condit

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COMMITTEE SUBSTITUTE

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An Act relating to telecommunications; amending 17 O.S. 2011, Section 137.3, which relates to the assessment of a universal service fee; changing entities required to pay a universal service fee; amending 17 O.S. 2011, Sections 139.102, as last amended by Section 1, Chapter 245, O.S.L. 2014, 139.106, 139.107 and 139.109, as last amended by Section 2, Chapter 182, O.S.L. 2014 (17 O.S. Supp. 2015, Sections 139.102 and 139.109), which relate to the Oklahoma Telecommunications Act of 1997; modifying definitions; adding definitions; changing entities required to pay a certain Oklahoma Universal Service Fund (OUSF) charge; deleting certain reconsideration or refund process; requiring certain determination of funding by the OUSF Administrator; providing for approval in certain circumstances; providing for payment of OUSF funding; establishing procedures for certain requests for OUSF funding; providing for payment within certain timeframe; establishing process for reconsideration of funding; providing for certain interest payment; defining certain term; updating statutory citations; modifying funding requirements for the Oklahoma Lifeline Fund and the Oklahoma Universal Service Fund; changing entities required to provide funding; modifying basis for funding; establishing assessment method for Voice over Internet Protocol services; establishing assessment method for wholesale providers; authorizing the Corporation Commission to modify contribution methodology; specifying service

1	providers required to contribute to the Oklahoma E911
_	Emergency Service Fund; specifying service providers
2	required to contribute to the Oklahoma
_	Telecommunications Technology Training Fund; deleting
3	certain services declared Special Universal Services;
	adding certain services to be considered Special
4	Universal Services; establishing criteria for
_	determining certain credit amount; making certain
5	providers eligible for certain reimbursement;
_	establishing the credit amount for certain eligible
6	services; defining certain term; limiting
_	installation charges; establishing competitive
7	bidding requirements; requiring a fair and open
0	process; listing services which shall be
8	competitively bid; requiring competitive bidding for
_	certain eligible services under certain
9	circumstances; exempting certain eligible services;
1.0	precluding new competitive bidding under certain
10	circumstances; deleting certain reselling
1 1	prohibitions; prohibiting the sale or resale of
11	Special Universal Services; limiting funding for the
1 0	same service at same location and time period;
12	authorizing the Commission to investigate Special
13	Universal Service funding requests; deleting certain
13	investigation authority of the Commission; making
14	certain Special Universal Service approval and
14	reimbursement procedures effective on certain dates;
15	establishing criteria for the OUSF beneficiary
10	approval process; requiring establishment of an
16	annual administrative approval process; specifying certain time period; providing for issuance of an
10	approval funding letter by the OUSF Administrator;
17	providing for certain adjustments; requiring use of
Ι,	certain forms or documents; precluding a Commission
18	order; providing for processing of requests submitted
10	by certain date; establishing criteria for the
19	eligible provider reimbursement process; providing
1)	for application of certain law; directing the OUSF
20	Administrator to maintain certain information on a
	website; limiting funding for eligible services;
21	providing for changes in costs; precluding a
	Commission order; and declaring an emergency.
22	doministration of deligation decidenting an emergency.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

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SECTION 1. AMENDATORY 17 O.S. 2011, Section 137.3, is amended to read as follows:

Section 137.3 The Corporation Commission may, after notice and hearing, assess a universal service fee upon all contributing providers of telecommunications services, as defined by the rules of the Corporation Commission, and upon cellular and other radio carriers, in Section 139.102 of this title to support state and federal universal service objectives.

- SECTION 2. AMENDATORY 17 O.S. 2011, Section 139.102, as last amended by Section 1, Chapter 245, O.S.L. 2014 (17 O.S. Supp. 2015, Section 139.102), is amended to read as follows:
- Section 139.102 As used in the Oklahoma Telecommunications Act of 1997:
 - 1. "Access line" means the facility facilities provided and maintained by a telecommunications service provider which permits permit access to or from the public switched network or its functional equivalent regardless of the technology or medium used;
 - 2. "Administrative process" means an administrative application

 process which allows Oklahoma Universal Service Fund beneficiaries

 or eligible providers to request funding for support for eligible

 services from the Universal Service Fund by submitting forms

 directly with the Oklahoma Universal Service Fund Administrator.

 The administrative process shall not require an order from the

1 Corporation Commission to determine eligibility for, allocate or 2 disburse funds; 3. "Commission" means the Corporation Commission of this state; 3 4 3. 4. "Competitive local exchange carrier" or "CLEC" means, 5 with respect to an area or exchange, a telecommunications service provider that is certificated by the Commission to provide local 6 7 exchange services in that area or exchange within the state after July 1, 1995; 8 9 4. 5. "Competitively neutral" means not advantaging or favoring 10 one person over another; 11 5. 6. "Competitively neutral" means not advantaging or favoring 12 one person over another; 13 7. "Consortium" means, as used in subsection C of Section 14 139.109 of this title, two or more Oklahoma Universal Service Fund 15 beneficiaries that choose to request support under the federal 16 Universal Services Support Mechanism or successor program or 17 programs as a single entity; 18 8. "Contributing providers" means all entities that provide

8. "Contributing providers" means all entities that provide intrastate telecommunications to the public or to such classes of users as to be effectively available to the public for a fee.

Contributing providers shall be considered telecommunications carriers providing intrastate telecommunications and shall contribute to the universal service support mechanisms. Certain other providers of intrastate telecommunications, providers of

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1	intrastate telecommunications for a fee on a non-common-carrier
2	basis, and interconnected Voice over Internet Protocol (VoIP)
3	providers shall contribute to the universal service support
4	mechanisms. Entities exempt from contributing to the Federal
5	Universal Service Support Mechanisms are also exempt from
6	contributing to the Oklahoma Universal Service Fund and Oklahoma
7	Lifeline Fund consistent with 47 C.F.R. § 54.706(d). If the Federal
8	Communications Commission (FCC) expands the contributors to the
9	federal universal service funds the term "contributing providers"
10	shall be modified to conform to the definition of contributors as
11	defined by the FCC if adopted by the Corporation Commission, after
12	notice and hearing;
13	9. "Eligible healthcare entity" means a not-for-profit
14	hospital, county health department, city-county health department,
15	not-for-profit mental health and substance abuse facility or
16	Federally Qualified Health Center in Oklahoma. Eligible healthcare
17	entity shall also include telemedicine services provided by the
18	Oklahoma Department of Corrections at facilities identified in
19	Section 509 of Title 57 of the Oklahoma Statutes;
20	10. "End User Common Line Charge" means the flat-rate monthly
21	interstate access charge required by the Federal Communications
22	Commission that contributes to the cost of local service;
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- a. change the content, format, code, or protocol of transmitted information,
- b. provide the customer new or restructured information, or
- c. involve end-user interaction with information stored in a computer;
- 7. 12. "Exchange" means a geographic area established by an incumbent local exchange telecommunications provider as filed with or approved by the Commission for the administration of local telecommunications service in a specified area which usually embraces a city, town, or village and its environs and which may consist of one or more central offices together with associated plant used in furnishing telecommunications service in that area;
- 8. 13. "Facilities" means all the plant and equipment of a telecommunications service provider, including all tangible and intangible real and personal property without limitation, and any and all means and instrumentalities in any manner owned, operated, leased, licensed, used, controlled, furnished, or supplied for, by, or in connection with the regulated business of any telecommunications service provider;

1	9.	14.	"Federally Qualified Health Center (FQHC)" means an
2	entity	which	<u>:</u>
3		<u>a.</u>	is receiving a grant under Section 330 of the Public
4			Health Service (PHS) Act, 42 U.S.C. 254b, or is
5			receiving funding from a grant under a contract with
6			the recipient of such a grant and meets the
7			requirements to receive a grant under Section 330 of
8			the PHS Act,
9		<u>b.</u>	based on the recommendation of the Health Resources
10			and Services Administration within the Public Health
11			Service, is determined by the Secretary of the
12			Department of Health and Human Services to meet the
13			requirements for receiving a grant as described in
14			subparagraph a of this paragraph,
15		<u>C.</u>	was treated by the Secretary, for purposes of part B
16			of Section 330 of the PHS Act, as a comprehensive
17			federally funded health center as of January 1, 1990,
18			<u>or</u>
19		<u>d.</u>	is an outpatient health program or facility operated
20			by a tribe or tribal organization under the Indian
21			Self-Determination Act, 25 U.S.C. 450f et seq., or by
22			an urban Indian organization receiving funds under
23			Title V of the Indian Health Care Improvement Act, 25
24			U.S.C. 1651 et seq.;

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- 15. "Federal Universal Services Support Mechanism" is the support program established by the Telecommunications Act of 1996, 47 U.S.C. Section 254 (h). The program includes support for schools, libraries and healthcare providers;
- 16. "Funding year" means the period of July 1 through June 30 for purposes of administering the Oklahoma Universal Service Fund;
- 17. "High speed Internet access service" or "broadband service" means, as used in Section 139.110 of this title, those services and underlying facilities that provide upstream, from customer to provider, or downstream, from provider to customer, transmission to or from the Internet in excess of one hundred fifty (150) kilobits per second, regardless of the technology or medium used including, but not limited to, wireless, copper wire, fiber optic cable, or coaxial cable, to provide such service;
- 10. 18. "Hospital" means a healthcare entity that has been granted a license as a hospital by the Oklahoma Department of Health for that particular location;
- 11. 19. "Incumbent local exchange telecommunications service provider" or "ILEC" means, with respect to an area or exchanges, any telecommunications service provider furnishing local exchange service in such area or exchanges within this state on July 1, 1995, pursuant to a certificate of convenience and necessity or grandfathered authority;

12. 20.	"Install	Lation c	harge"	means	any	charge	for	a
nonrecurring	service	charged	by ar	eligi	ble	provider	to	initiate
special unive	ersal sei	rvices:						

- 21. "Interexchange telecommunications carrier" or "IXC" means any person, firm, partnership, corporation or other entity, except an incumbent local exchange telecommunications service provider, engaged in furnishing regulated interexchange telecommunications services under the jurisdiction of the Commission;
- 13. 22. "Internet" means the international research-oriented network comprised of business, government, academic and other networks;
- 14. 23. "Local exchange telecommunications service" means a regulated switched or dedicated telecommunications service which originates and terminates within an exchange or an exchange service territory. Local exchange telecommunications service may be terminated by a telecommunications service provider other than the telecommunications service provider on whose network the call originated. The local exchange service territory defined in the originating provider's tariff shall determine whether the call is local exchange service;
- 15. 24. "Local exchange telecommunications service provider" means a company holding a certificate of convenience and necessity from the Commission to provide local exchange telecommunications service;

16. 25. "Not-for-profit hospital" means:

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- a. a hospital located in this state which has been licensed as a hospital at that location pursuant to Section 1-701 et seq. of Title 63 of the Oklahoma Statutes for the diagnosis, treatment, or care of patients in order to obtain medical care, surgical care or obstetrical care and which is established as exempt from taxation pursuant to the provisions of the Internal Revenue Code, 26 U.S.C., Section 501(c)(3), or
- b. a hospital located in this state which is licensed as a hospital at that location pursuant to Section 1-701 et seq. of Title 63 of the Oklahoma Statutes and is owned by a municipality, county, the state or a public trust for the diagnosis, treatment, or care of patients in order to obtain medical care, surgical care, or obstetrical care;
- 17. 26. "Not-for-profit mental health and substance abuse facility" means a facility operated by the Department of Mental Health and Substance Abuse Services or a facility certified by the Department of Mental Health and Substance Abuse Services as a Community Mental Health Care Center, a Community-Based Structured Crisis Center or a Community Comprehensive Addiction Recovery Center;

1		18. <u>27.</u>	"Okla	ahoma	High	Cost	Fund"	means	the	fund	established	bу
2	the	Commissi	on in	Cause	Nos.	PUD	950000	0117 a	ınd 9	500001	119;	

- 19. 28. "Oklahoma Lifeline Fund" means the fund established and required to be implemented by the Commission pursuant to Section 139.105 of this title;
- 20. 29. "Oklahoma Universal Service Fund" means the fund established and required to be implemented by the Commission pursuant to Section 139.106 of this title;
- 21. 30. "Oklahoma Universal Service Fund beneficiary" means an entity eligible to receive Special Universal Services support as provided for in subsection C of Section 139.109 of this title;
- 31. "Prediscount amount" means the total cost of services before charges are reduced by federal or state funding support;
- 32. "Person" means any individual, partnership, association, corporation, governmental entity, public or private organization of any character, or any other entity;
- 22. 33. "Primary universal service" means an access line and dial tone provided to the premises of residential or business customers which provides access to other lines for the transmission of two-way switched or dedicated communication in the local calling area without additional, usage-sensitive charges, including:
 - a. a primary directory listing,
 - b. dual-tone multifrequency signaling,
 - c. access to operator services,

d. access to directory assistance services,

- e. access to telecommunications relay services for the deaf or hard-of-hearing,
- f. access to nine-one-one service where provided by a local governmental authority or multijurisdictional authority, and
- g. access to interexchange long distance services;
- 23. 34. "Public library" means a library or library system that is freely open to all persons under identical conditions and which is supported in whole or in part by public funds. Public library shall not include libraries operated as part of any university, college, school museum, the Oklahoma Historical Society or county law libraries;
- 24. 35. "Public school" means all free schools supported by public taxation, and shall include grades prekindergarten through twelve and technology center schools that provide vocational and technical instruction for high school students who attend the technology center school on a tuition-free basis;
- 25. 36. "Regulated telecommunications service" means the offering of telecommunications for a fee directly to the public where the rates for such service are regulated by the Commission. Regulated telecommunications service does not include the provision of nontelecommunications services, including, but not limited to, the printing, distribution, or sale of advertising in telephone

1 directories, maintenance of inside wire, customer premises

2 | equipment, and billing and collection service, nor does it include

3 | the provision of wireless telephone service, enhanced service, and

other unregulated services, including services not under the

5 jurisdiction of the Commission, and services determined by the

6 | Commission to be competitive;

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7 26. 37. "Special Universal Services" means the

telecommunications services supported by the OUSF which are

furnished to public schools, public libraries, not-for-profit

hospitals and county seats eligible health care entities as provided

for in Section 139.109 of this title;

12 27. 38. "Tariff" means all or any part of the body of rates,

tolls, charges, classifications, and terms and conditions of service

relating to regulated services offered, the conditions under which

offered, and the charges therefor, which have been filed with the

16 | Commission and have become effective;

among points specified by the user, of voice or data information of

the user's choosing, without change in the form or content of the

20 | information as sent and received;

29. 40. "Telecommunications carrier" means a person that

22 provides telecommunications service in this state;

30. 41. "Telecommunications service" means the offering of

24 telecommunications for a fee;

1	31. 42. "Telemedicine service" means the practice of health
2	care delivery, diagnosis, consultation and treatment including but
3	not limited to the transfer of medical data or exchange of medical
4	education information by means of audio, video or data
5	communications. Telemedicine shall not mean a consultation provided
6	by telephone or facsimile machine;
7	$\underline{43.}$ "Universal service area" has the same meaning as the term
8	"service area" as defined in 47 U.S.C., Section 214(e)(5); and
9	32. 44. "WAN" means a wide-area network that exists over a
10	large-scale geographical area. A WAN connects different smaller
11	networks, including local area networks and metro area networks
12	which ensures that computers and users in one location can
13	communicate with computers and users in other locations;
14	45. "Wire center" means a geographic area normally served by a
15	central office; and
16	46. "Wireless telephone service" means radio communication
17	service carried on between mobile stations or receivers and land
18	stations and by mobile stations communicating among themselves and
19	which permits a user generally to receive a call that originates or
20	terminates on the public switched network or its functional
21	equivalent regardless of the radio frequencies used.
22	SECTION 3. AMENDATORY 17 O.S. 2011, Section 139.106, is

amended to read as follows:

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Section 139.106 A. There is hereby created within the Corporation Commission the "Oklahoma Universal Service Fund" (OUSF).

Not later than January 31, 1998, the Corporation Commission shall promulgate rules implementing the OUSF so that, consistent with the provisions of this section, funds can be made available to eligible local exchange telecommunications service providers.

- B. The fund shall be funded and administered to promote and ensure the availability of primary universal services, at rates that are reasonable and affordable and special universal services, and to provide for reasonably comparable services at affordable rates in rural areas as in urban areas. The OUSF shall provide funding to local exchange telecommunications service providers that meet the eligibility criteria established in this section.
- C. The OUSF shall be funded by a charge paid by all telecommunications carriers contributing providers as provided for in Section 7 139.107 of this act title, at a level sufficient to maintain universal service.
- D. 1. The procedure for eligible providers to seek and obtain OUSF and Oklahoma Lifeline Fund (OLF) funding shall be as set forth in this subsection.
- $\underline{2.}$ Within ninety (90) days after receipt of a request for funds from an eligible provider, the $\underline{\text{OUSF}}$ Administrator designated pursuant to Section 7 $\underline{139.107}$ of this $\underline{\text{act}}$ $\underline{\text{title}}$ shall review and determine the accuracy of the request and advise the provider

requesting the funds of the determination of eligibility made by the
Administrator. Any affected party shall have fifteen (15) days to
request reconsideration by the Commission of the determination made
by the Administrator. If the Commission does not issue an order
within thirty (30) days from the request for reconsideration, the
request shall be deemed approved, on an interim basis, subject to
refund with interest. Any refund shall include interest at a rate
of not more than the interest rate established by the Commission on
customer deposits and shall accrue for a period not to exceed ninety
(90) days from the date the funds were received by the requesting
eligible provider. The determination shall detail the amount of
funding recoverable from the OUSF and OLF. Failure by the OUSF
Administrator to issue a determination means the request for OUSF or
OLF reimbursement is deemed approved on a permanent basis and
funding shall be paid within thirty (30) days. If a request for
reconsideration of the determination of the OUSF Administrator is
not filed as provided for in paragraph 4 of this subsection, the
determination shall be deemed final on the sixteenth day following
the date of the determination. The OUSF funding as provided in the
determination of the OUSF Administrator shall be paid to the
eligible provider within forty-six (46) days of the date of the
determination without an order of the Commission.

3. For requests seeking OUSF funds pursuant to Section 139.109

of this title, provided that an OUSF approval funding letter has

1	been issued as otherwise provided for in the Oklahoma
2	Telecommunications Act of 1997, the eligible provider shall, within
3	sixty (60) days of the start of service, submit to the OUSF
4	Administrator a request for reimbursement from the OUSF. The OUSF
5	Administrator shall have sixty (60) days to issue a determination to
6	the OUSF beneficiary and eligible provider detailing the amount of
7	funding recoverable from the OUSF. Failure by the OUSF
8	Administrator to issue a determination within the sixty-day period
9	means the request for OUSF reimbursement is approved as submitted.
10	The determination shall detail the amount of funding recoverable
11	from the OUSF. Failure by the OUSF Administrator to issue a
12	determination shall mean the request for OUSF reimbursement is
13	deemed approved on a permanent basis and funding shall be paid
14	within thirty (30) days. If a request for reconsideration of the
15	determination of the OUSF Administrator is not filed as provided for
16	in paragraph 4 of this subsection, the determination shall be deemed
17	final on the sixteenth day following the date of the determination.
18	The OUSF funding as provided in the determination of the OUSF
19	Administrator shall be paid to the eligible provider within forty-
20	six (46) days of the date of the determination without an order of
21	the Commission.
22	4. Any affected party, meaning the eligible provider or OUSF
23	beneficiary, shall have fifteen (15) days to file a request for
24	reconsideration by the Commission of the determination made by the

1	Administrator. If the Commission does not issue a final order
2	within thirty (30) days from the date the request for
3	reconsideration is filed, the request shall be deemed approved on an
4	interim basis subject to refund with interest. The interest rate on
5	a refund shall be at a rate of not more than the interest rate
6	established by the Commission on customer deposits and shall accrue
7	for a period not to exceed ninety (90) days from the date the funds
8	were received by the requesting eligible provider. If the
9	Commission does not issue a final order within ninety (90) days of
10	the filing of the request for reconsideration, then the request for
11	OUSF or OLF funding as filed shall be deemed approved on a permanent

shall be paid within thirty (30) days.

5. The term "final order" as used in this subsection shall mean an order which resolves all issues associated with the application.

basis without order of the Commission and the OUSF and OLF funding

- E. Telecommunications carriers may, at their option, recover from their retail customers the OUSF charges paid by the telecommunications carrier. The OUSF charges shall not be subject to state or local taxes or franchise fees.
- F. The Commission shall not, prior to implementation and the availability of funds from the OUSF, require local exchange telecommunications service providers to reduce rates for intrastate access services.

- G. Any eligible local exchange telecommunications service provider may request funding from the OUSF as necessary to maintain rates for primary universal services that are reasonable and affordable. OUSF funding shall be provided to eligible local exchange telecommunications service providers for the following:
- 1. To reimburse eligible local exchange telecommunications service providers for the reasonable investments and expenses not recovered from the federal universal service fund or any other state or federal government fund incurred in providing universal services;
- 2. Infrastructure expenditures or costs incurred in response to facility or service requirements established by a legislative, regulatory, or judicial authority or other governmental entity mandate;
- 3. For reimbursement of the Lifeline Service Program credits as set forth in Section $\frac{5}{2}$ 139.105 of this $\frac{1}{2}$ title;
- 4. To reimburse eligible local exchange telecommunications service providers for providing the Special Universal Services as set forth in subsection C of Section 9 139.109 of this act title;
- 5. To defray the costs of administering the OUSF, including the costs of an annual independent audit, if not performed by the Commission staff; and
- 6. For other purposes deemed necessary by the Commission to preserve and advance universal service.

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- H. In identifying and measuring the costs of providing primary universal services, exclusively for the purpose of determining OUSF funding levels under this section, the eligible local exchange telecommunications service provider serving less than seventy-five thousand access lines shall, at its option:
- 1. Calculate such costs by including all embedded investments and expenses incurred by the eligible local exchange telecommunications service provider in the provision of primary universal service, and may identify high-cost areas within the local exchange area it serves and perform a fully distributed allocation of embedded costs and identification of associated primary universal service revenue. Such calculation may be made using fully distributed Federal Communications Commission parts 32, 36 and 64 costs, if such parts are applicable. The high-cost area shall be no smaller than a single exchange, wire center, or census block group, chosen at the option of the eligible local exchange telecommunications service provider; or
- 2. Adopt the cost studies approved by the Commission for a local exchange telecommunications service provider that serves seventy-five thousand or more access lines; or
- 3. Adopt such other costing or measurement methodology as may be established for such purpose by the Federal Communications

 Commission pursuant to Section 254 of the federal Telecommunications

 Act of 1996.

1	I. In identifying and measuring the cost of providing primary
2	universal services, and exclusively for the purpose of determining
3	OUSF funding levels pursuant to this section, each ILEC which serves
4	seventy-five thousand or more access lines and each CLEC shall
5	identify high-cost areas within the local exchange and perform a
6	cost study using a Commission-approved methodology from those
7	identified in subsection H of this section. The high-cost area
8	shall be no smaller than a single exchange, wire center or census
9	block group chosen at the option of the eligible ILEC or CLEC. If
10	the Commission fails to approve the selected methodology within one
11	hundred twenty (120) days of the filing of the selection, the
12	selected methodology shall be deemed approved.

- J. The Commission may by rule expand primary universal services to be supported by the OUSF, after notice and hearing. The Administrator, upon approval of the Commission, shall determine the level of additional OUSF funding to be made available to an eligible local exchange telecommunications service provider which is required to recover the cost of any expansion of universal services.
- K. 1. Each request for OUSF funding by an eligible ILEC serving less than seventy-five thousand access lines shall be premised upon the occurrence of one or more of the following:
 - a. in the event of a Federal Communications Commission order, rule or policy, the effect of which is to decrease the federal universal service fund revenues

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- of an eligible local exchange telecommunications service provider, the eligible local exchange telecommunications service provider shall recover the decreases in revenues from the OUSF,
- b. if, as a result of changes required by existing or future federal or state regulatory rules, orders, or policies or by federal or state law, an eligible local exchange telecommunications service provider experiences a reduction in revenues or an increase in costs, it shall recover the revenue reductions or cost increases from the OUSF, the recovered amounts being limited to the net reduction in revenues or cost increases, or
- c. if, as a result of changes made as required by
 existing or future federal or state regulatory rules,
 orders, or policies or by federal or state law, an
 eligible local exchange telecommunications service
 provider experiences a reduction in costs, upon
 approval by the Commission, the provider shall reduce
 the level of OUSF funding it receives to a level
 sufficient to account for the reduction in costs.
- 2. The receipt of OUSF funds for any of the changes referred to in this subsection shall not be conditioned upon any rate case or earnings investigation by the Commission. The Commission shall,

pursuant to subsection D of this section, approve the request for payment or adjustment of payment from the OUSF based on a comparison of the total annual revenues received from the sources affected by the changes described in paragraph 1 of this subsection by the requesting eligible local exchange telecommunications service provider during the most recent twelve (12) months preceding the request, and the reasonable calculation of total annual revenues or cost increases which will be experienced after the changes are implemented by the requesting eligible local exchange telecommunications service provider.

L. Upon request for OUSF funding by an ILEC serving seventyfive thousand or more access lines or a CLEC, the Commission shall
after notice and hearing make a determination of the level of OUSF
funds, if any, that the provider is eligible to receive for the
purposes contained in subsection K of this section. If the
Commission fails to make a determination within one hundred twenty
(120) days of the filing of the request, the request for funding
shall be deemed approved. Providers who are not prohibited from
applying for OUSF funds as set forth in Section 9 139.109 of this
act title shall receive funding for any special universal services
provided and contributions made to the Oklahoma E911 Emergency
Service Fund and the Oklahoma Telecommunications Technology Training
Fund from the OUSF without a hearing.

- M. The incumbent local exchange telecommunications service provider, its successors and assigns, which owned, maintained and provided facilities for universal service within a local exchange area on January 1, 1996, shall be the local exchange telecommunications service provider eligible for OUSF funding within the local exchange area, except as otherwise provided for in this act.
- N. 1. Where the incumbent local exchange telecommunications service provider receives or is eligible to receive monies from the OUSF, except as otherwise provided in this section, the Commission, after notice and hearing, may designate other local exchange telecommunications service providers to be eligible for the funding, provided:
 - a. the other local exchange telecommunications service provider is certificated by the Commission to provide and offers the primary universal services supported by the OUSF to all customers in the universal service area designated by the Commission, using its own facilities, or a combination of its own facilities and the resale of the services or facilities of another.

 Universal service support under this subsection shall not begin until the other local exchange telecommunications service provider has facilities in place,

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- b. the other local exchange telecommunications service provider may only receive funding for the portion of the facilities that it owns, maintains, and uses for regulated services,
- c. the other local exchange telecommunications service provider shall not receive OUSF funding at a level higher than the level of funding the incumbent local exchange telecommunications service provider is eligible to receive for the same area if the incumbent local exchange telecommunications service provider is also providing service in the same area; provided, the cost of any cost studies required to be performed shall be borne by the party requesting such studies, unless the party performing the study utilizes the study for its own benefit,
- d. the other local exchange telecommunications service provider advertises the availability and charges for services it provides through a medium of general distribution, and
- e. it is determined by the Commission that the designation is in the public interest and the other local exchange telecommunications service provider is in compliance with all Commission rules for which a waiver has not been granted.

- 2. Notwithstanding the criteria set forth in this section for designation as an eligible local exchange telecommunications service provider, a commercial mobile radio service provider may, after notice and hearing, seek reimbursement from the OUSF for the provision of services supported by the OUSF, and any telecommunications carrier may seek reimbursement from the OUSF for the provision of Lifeline Service consistent with Section 5 139.105 of this act title and for the provision of Special Universal Services consistent with Section 9 139.109 of this act title.
- O. In exchanges or wire centers where the Commission has designated more than one local exchange telecommunications service provider as eligible for OUSF funding, the Commission shall permit one or more of the local exchange telecommunications service providers in the area to relinquish the designation as a local exchange telecommunications service provider eligible for OUSF funding in a manner consistent with Section 214(e)(4) of the federal Telecommunications Act of 1996, upon a finding that at least one eligible local exchange telecommunications service provider shall continue to assume the carrier-of-last-resort obligations throughout the area.
- P. For any area served by an incumbent local exchange telecommunications service provider which serves less than seventy-five thousand access lines within the state, only the incumbent

- local exchange telecommunications service provider shall be eligible for OUSF funding except:
- 1. Other eligible telecommunications carriers which provide Special Universal Services or Lifeline Service shall be eligible to request and receive OUSF funds in the same manner as the incumbent local exchange telecommunications service provider in the same area pursuant to this act the Oklahoma Telecommunications Act of 1997;
- 2. The incumbent local exchange telecommunications service provider may elect to waive the right to be the only eligible local exchange telecommunications service provider within the local exchange area by filing notice with the Commission; or
- 3. When the Commission, after notice and hearing, makes a determination that it is in the public interest that another local exchange telecommunications service provider should also be deemed a carrier of last resort and be eligible to receive OUSF funding in addition to the incumbent local exchange telecommunications service provider. It shall not be in the public interest to designate another local exchange telecommunications service provider as being a carrier of last resort and eligible to receive OUSF funding if such designation would cause a significant adverse economic impact on users of telecommunications services generally or if the other carrier refuses to seek and accept carrier-of-last-resort obligations throughout the universal service area as designated by the Commission. The other local exchange telecommunications service

provider shall not receive OUSF funding at a level higher than the
level of funding the incumbent local exchange telecommunications
service provider is eligible to receive for the same area if the
incumbent local exchange telecommunications service provider is also
providing service in the same area and the other local exchange
telecommunications service provider meets the requirements of
subparagraphs a, b, d and e of paragraph 1 of subsection N of this
section.

SECTION 4. AMENDATORY 17 O.S. 2011, Section 139.107, is amended to read as follows:

Section 139.107 A. The Oklahoma Lifeline Fund and the Oklahoma Universal Service Fund shall be funded in a competitively neutral manner not inconsistent with federal law by all telecommunications carriers contributing providers. The funding from each carrier contributing provider shall be based on the total retail-billed retail Oklahoma Voice over Internet Protocol (VoIP) and intrastate telecommunications revenues, from both regulated and unregulated services, of the telecommunications carrier contributing provider, hereinafter referred to as assessed revenues, as a percentage of all telecommunications carriers' total retail-billed intrastate telecommunications assessed revenues of the contributing providers, from both regulated and unregulated services or such other assessment methodology as may be allowed under federal law. VoIP services shall be assessed only as provided for in the decision of

the Federal Communications Commission, FCC 10-185 released November 5, 2010, or such other assessment methodology that is not inconsistent with federal law. Wholesale providers of services shall be assessed only as provided for in the decision of the Federal Communications Commission, FCC 12-134 released November 5, 2012, or such other assessment methodology that is not inconsistent with federal law. The Commission may after notice and hearing modify the contribution methodology for the OUSF and OLF, provided

the new methodology is not inconsistent with federal law.

- B. The Corporation Commission shall establish the Oklahoma

 Lifeline Fund charges assessment and the Oklahoma Universal Service

 Fund charges assessment at a level sufficient to recover costs of administration. The Commission shall provide for administration of the two funds by Commission employees or by contracting for such services with a party having no conflicting interest in the provision of telecommunications services. The administrative function shall be headed by an Administrator.
- C. If the Commission determines after notice and hearing that a telecommunications carrier contributing provider has acted in violation of this section, in addition to the other enforcement powers of the Commission, including its contempt powers and authority to revoke a telecommunications service provider's certificate of convenience and necessity, the Commission may bring an action on behalf of the Oklahoma Lifeline Fund or the Oklahoma

Universal Service Fund, in the district <u>a</u> court <u>of competent</u>

<u>jurisdiction</u> that the Commission deems appropriate, to recover any

unpaid fees and <u>charges assessments</u> the Commission has determined

are due and payable, including interest, administrative and

adjudicative costs, and attorney fees. Upon collection of the

<u>charges assessments, fees</u> and costs, the Administrator shall pay the

costs of the actions and deposit the remaining funds in the Oklahoma

Lifeline Fund or the Oklahoma Universal Service Fund as appropriate.

D. The monies deposited in the Oklahoma Lifeline Fund, the Oklahoma Universal Service Fund and the Oklahoma High Cost Fund shall at no time become monies of the state and shall not become part of the general budget of the Corporation Commission or any other state agency. Except as otherwise authorized by this act the Oklahoma Telecommunications Act of 1997, no monies from the Oklahoma Lifeline Fund, the Oklahoma Universal Service Fund, or the Oklahoma High Cost Fund shall be transferred for any purpose to any other state agency or any account of the Corporation Commission or be used for the purpose of contracting with any other state agency or reimbursing any other state agency for any expense. Payments from the Oklahoma Lifeline Fund, the Oklahoma Universal Service Fund, and the Oklahoma High Cost Fund shall not become or be construed to be an obligation of this state. No claims for reimbursement from the Oklahoma Lifeline Fund, the Oklahoma Universal Service Fund or the Oklahoma High Cost Fund shall be paid with state monies.

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1 SECTION 5. AMENDATORY 17 O.S. 2011, Section 139.109, as 2 last amended by Section 2, Chapter 182, O.S.L. 2014 (17 O.S. Supp. 2015, Section 139.109), is amended to read as follows: 3 4 Section 139.109 A. There is hereby created within the 5 Corporation Commission the "Oklahoma E911 Emergency Service Fund". Beginning September 1, 1997, each local exchange telecommunications 6 service provider shall annually contribute fifty cents (\$0.50) per 7 retail local exchange access line to the Oklahoma E911 Emergency 8 9 Service Fund until the total amount contributed by all 10 telecommunications service providers to the Fund equals Five Million 11 Dollars (\$5,000,000.00). The contribution amount for each 12 telecommunications service provider shall be based upon the number 13 of retail local exchange access lines of that telecommunications 14 service provider in service on July 1 of each applicable year. 15 Oklahoma E911 Emergency Service Fund shall be administered by the 16 Corporation Commission and used to defray the cost of purchasing and 17 installing equipment for enhanced 911 emergency systems across the 18 state. Preference for funding shall be given first to those systems 19 established in areas of the state which do not have access to 911 20 emergency service before July 1, 1997, and second to areas of the 21 state which do not have access to enhanced 911 emergency services. 22 Funding from the E911 Emergency Service Fund shall not be used for 23 ongoing operating costs of any emergency telephone service system. 24 To qualify for funding, the emergency telephone service system shall

1 have been or be in the process of being approved as provided for in 2 the Nine-One-One Emergency Number Act. Local exchange 3 telecommunications service providers serving fifteen percent (15%) or more of the access lines in the state may not apply for recovery 5 of the contributions made to the E911 Emergency Service Fund from the Oklahoma Universal Service Fund created in Section 139.106 of 6 7 this title. All monies in the Oklahoma E911 Emergency Service Fund shall be expended only for the purposes set forth in this 8 subsection.

В. There is hereby created within the Oklahoma Department of Career and Technology Education the "Oklahoma Telecommunications Technology Training Fund". Beginning September 1, 1997, each local exchange telecommunications service provider shall annually contribute seventy-five cents (\$0.75) per retail local exchange access line to the Oklahoma Telecommunications Technology Training Fund until the total amount contributed by all telecommunications service providers to the Fund equals Seven Million Dollars (\$7,000,000.00). The contribution amount for each telecommunications service provider shall be based upon the number of retail local exchange access lines of that telecommunications service provider in service on July 1 of each applicable year. Oklahoma Telecommunications Technology Training Fund shall be administered by the Oklahoma Department of Career and Technology Education working in conjunction with OneNet, and shall be used to

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1 provide statewide training of teachers and school administrators in the most effective use of telecommunications and distance learning 3 technology for the enhancement of education throughout the state. 4 Local exchange telecommunications service providers serving fifteen 5 percent (15%) or more of the access lines in the state may not apply for recovery of the contributions made to the Oklahoma 6 7 Telecommunications Technology Training Fund from the Oklahoma Universal Service Fund created in Section 139.106 of this title. 8 9 All monies in the Oklahoma Telecommunications Technology Training 10 Fund shall be expended only for the purposes set forth in this 11 subsection.

- C. <u>1.</u> The following services are hereby declared to be Special Universal Services and such services shall be provided only after funding for the Oklahoma Universal Service Fund is implemented as set forth in Section 139.101 et seq. of this title:
- 1. Each not-for-profit hospital in the state shall, upon
 written request, receive one incoming, toll-free phone number and up
 to a total of five access lines, free of charge, to allow incoming,
 toll-free calls from any location within the geographic area served
 by the hospital;
- 2. Each not-for-profit hospital, county health department, city-county health department, not-for-profit mental health and substance abuse facility as defined in Section 139.102 of this title and federally qualified health center in this state shall, upon

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written request, receive, free of charge, one telecommunications
line or wireless connection sufficient for providing such
telemedicine, clinical and health consultation services as the
entity's telemedicine equipment and service applications require.
The telecommunications carrier shall be entitled to reimbursement
from the Oklahoma Universal Service Fund for providing the line or
connection. In no case, however, shall reimbursement from the fund
be made for an Internet subscriber fee or charges incurred as a
result of services accessed via the Internet;

3. Each public school building wherein classrooms are contained and each public library in the state shall, upon written request, receive one incoming, toll-free phone number and up to a total of five access lines, free of charge, to allow incoming, toll-free calls from any location within the geographic area served by the school or the public library;

4. Each public school building wherein classrooms are contained and each public library in the state shall, upon written request, receive one access line, free of charge, with the ability to connect to an Internet service provider at 1.5Mbps, in the most economically efficient manner for the carrier, or an equivalent dollar credit to be applied by the public school or public library toward similar services provided by the same carrier, for the purpose of accessing the Internet. In no case shall the Oklahoma Universal Service Fund

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reimburse an entity for an Internet subscriber fee or charges
incurred as a result of services accessed via the Internet; and

5. Each county seat in the state shall, upon written request of the board of county commissioners, receive one incoming, toll-free phone number and up to a total of five access lines, free of charge, to allow incoming, toll-free calls from any location within the geographic area served by the county seat.

- a. each eligible healthcare entity in this state as

 defined in Section 139.102 of this title shall be

 eligible to receive Special Universal Services for

 telemedicine providers. Special Universal Services

 for telemedicine providers shall include the provision

 of bandwidth sufficient for providing telemedicine

 services including the telemedicine line,

 installation, service-provider-owned equipment and

 other services necessary to obtain the eligible

 product or service,
- b. each public school as defined in Section 139.102 of this title shall be eligible to receive Special
 Universal Services for schools. Special Universal
 Services for schools shall include the provision of bandwidth sufficient for providing educational
 services per standards established for the relevant
 funding year by the State Educational Technology

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Directors Association (SETDA) or successor educational broadband standard including Internet access lines,

WAN connections, installation, service-provider-owned equipment and other services necessary to obtain the eligible product or service. Student counts as reported to the State Department of Education in

October of the year prior to the relevant funding year shall be utilized for the purpose of determining bandwidth recommendations established by SETDA for purposes of this subparagraph. In the absence of standards prescribed for the applicable funding year, the standards for the next prescribed funding year shall be used, and

c. each public library as defined in Section 139.102 of
this title shall be eligible to receive Special
Universal Services for libraries. Special Universal
Services for libraries shall include the provision of
bandwidth sufficient for providing library services

per standards established for the relevant funding
year as recommended by the Federal Communications

Commission including Internet access lines,
installation, service-provider-owned equipment and
other services necessary to obtain the eligible
product or service.

2. The credit amount shall be determined as follows:

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- a. the eligible provider shall be entitled to

 reimbursement from the Oklahoma Universal Service Fund

 for providing Special Universal Services as described

 in this section. In no case shall the reimbursement

 from the Fund be made for an Internet subscriber fee

 or charges incurred as a result of services accessed

 via the Internet,
- b. for eligible services that are exempt from competitive bidding as set forth in paragraph 3 of this subsection or were competitively bid by the OUSF beneficiary or a consortium in compliance with one of the Federal Universal Service Support Mechanisms or successor program or programs, the credit amount shall be the total prediscount amount of eligible services plus installation charges, less federal funding support for the same services including installation charges issued in a funding commitment letter or similar approval document for the Federal Universal Service Support Mechanism or successor program or programs for the applicable funding year,
- c. for eligible services associated with an OUSF

 beneficiary that is not eligible to participate

 individually in one of the Federal Universal Service

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Support Mechanisms or successor program or programs and that are not exempt from competitive bidding as set forth in paragraph 3 of this subsection or were not competitively bid by the OUSF beneficiary or a consortium in compliance with one of the Federal Universal Service Support Mechanisms or successor program or programs:

- (1) the credit amount shall be the credit amount currently approved by a Commission final order,
- if the eligible services represent a higher bandwidth amount than was previously approved by a Commission final order, the credit amount shall be the amount approved by a Commission final order plus eighty-five percent (85%) of the incremental cost per the lowest reasonable cost qualifying bid for the additional bandwidth requested, or
- if there is not a previously approved Commission

 final order associated with the OUSF beneficiary,

 the credit amount shall be eighty-five percent

 (85%) of the cost of the lowest reasonable cost

 qualifying bid for the total cost of eligible

 services including installation,

1	<u>d.</u>	for purposes of this paragraph, "lowest reasonable
2		<pre>cost qualifying bid" means a bid that:</pre>
3		(1) represents the lowest total cost proposal
4		including monthly recurring and nonrecurring
5		charges for eligible services,
6		(2) is reasonable to meet the needs of the OUSF
7		beneficiary,
8		(3) is submitted during the same competitive bidding
9		period as the awarded bid,
10		(4) is for the bandwidth selected by the OUSF
11		beneficiary,
12		(5) is for the same contract term as the bid that was
13		selected by the OUSF beneficiary, and
14		(6) meets the requirements specified in the OUSF
15		beneficiary's request for proposal,
16	<u>e.</u>	if an OUSF beneficiary is eligible to participate in
17		the Federal Universal Services Support Mechanism or
18		successor program or programs but fails to receive
19		federal funding for the applicable funding year, then
20		the credit amount for the eligible services including
21		installation charges shall be determined at the
22		discretion of the OUSF Administrator for the
23		applicable funding year, and
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1	f. installation charges shall be limited to a total
2	prediscount amount of Five Thousand Dollars
3	<u>(\$5,000.00).</u>
4	3. The competitive bidding requirement shall be as follows:
5	a. OUSF beneficiaries shall conduct a fair and open
6	competitive bidding process to select the services
7	eligible for support under this subsection,
8	b. the competitive bidding requirement shall be met for:
9	(1) any eligible service selected by an OUSF
10	beneficiary that is competitively bid by the OUSF
11	beneficiary in compliance with one of the Federal
12	Universal Service Support Mechanisms or successor
13	program or programs, and
14	(2) any eligible service selected by an OUSF
15	beneficiary that is competitively bid by a
16	consortium in compliance with one of the Federal
17	Universal Service Support Mechanisms or successor
18	program or programs regardless of whether or not
19	the individual OUSF beneficiary is eligible for
20	federal support,
21	c. if the eligible services were not competitively bid in
22	compliance with one of the Federal Universal Service
23	Support Mechanisms or successor program or programs,
24	the OUSF beneficiary shall conduct a fair and open

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- competitive bidding process per the OUSF beneficiary's state and local or tribal procurement rules,
- d. eligible services that are exempt from competitive

 bidding per state law or the rules of the Federal

 Universal Service Support Mechanisms or successor

 program or programs shall be exempt for purposes of

 the Special Universal Services bidding requirements

 under this subsection, and
- e. if a long-term contract includes change clauses for changes in sites or services, the OUSF beneficiary shall not be required to conduct a new competitive bid.
- D. To the extent Special Universal Services are purchased from a telecommunications service provider by another carrier, the Special Universal Services are for the exclusive use of the not-for-profit hospital, county health department, city-county health department, federally qualified health center, public school, public library or county government. Under no circumstances shall the not-for-profit hospital, county health department, city-county health department, federally qualified health center, public school, public library or county government sell, repackage or share Special Universal Services with any other entity.
- 1. Special Universal Services shall not be sold, resold or transferred in consideration for money or any other thing of value.

- 2. The OUSF shall not fund more than one eligible provider for the same service at the same location for the same time period,

 except during a transition period from one eligible provider to

 another. Funding during a transition period shall not exceed thirty

 (30) days.
 - 3. The Commission shall have the authority to investigate each request for OUSF funding for Special Universal Services in order to ensure that the OUSF pays only for the Special Universal Services authorized in this section. The OUSF Administrator shall deny requests for OUSF funding in excess of the credit amounts authorized in this section.
 - E. The Corporation Commission shall have authority to investigate and modify or reject in whole or part a Special Universal Services request under subsection C of this section if the request does not meet the specified criteria, if the Corporation Commission's investigation determines that the entity has not provided sufficient justification for the requested services, or if the Corporation Commission determines that granting the request is not in the public interest.
 - 1. The Special Universal Services approval and reimbursement procedures as set forth in this subsection shall be effective and shall apply beginning January 1, 2017, and for each applicable funding year beginning July 1, 2017.
 - 2. The OUSF beneficiary approval process shall be as follows:

1	<u>a.</u>	the OUSF Administrator shall establish an annual
2		administrative approval process initiated by the OUSF
3		beneficiary for the purpose of determining eligible
4		services and credit amounts for the upcoming funding
5		year. The approval process shall include all
6		necessary forms and instructions, collectively
7		referred to as the OUSF approval request,
8	<u>b.</u>	the OUSF approval request may be submitted beginning
9		January 1 through June 30 prior to the funding year,
10	<u>C.</u>	the OUSF administrator shall issue an approval funding
11		letter to the OUSF beneficiary and the eligible
12		provider within sixty (60) days of a properly
13		completed submission of the OUSF approval request.
14		Failure by the OUSF Administrator to issue an approval
15		funding letter within the sixty-day period means the
16		OUSF approval request submitted by the OUSF
17		beneficiary is approved as submitted and the
18		subsequent request for reimbursement submitted by the
19		eligible provider shall be approved as submitted,
20	<u>d.</u>	the approval funding letter shall inform the OUSF
21		beneficiary of the preapproved services and associated
22		credit amount for the applicable funding year. The
23		amount of OUSF funding preapproved under this
24		subsection shall be subject to adjustments based on

1		the	amount of support received from other sources, if
2		any,	as well as adjustments to pricing that may occur
3		betw	een the time of preapproval and installation of
4		serv	ice,
5	<u>e.</u>	the	annual OUSF approval request shall be submitted to
6		the	OUSF Administrator in the format outlined in
7		Comm	ission rules. Each form shall include
8		inst	ructions and estimated time for completion by the
9		OUSF	beneficiary. The annual OUSF approval request
10		shal	l include but not be limited to the following:
11		(1)	a Special Universal Services request form as
12			provided for by Commission rules,
13		(2)	a Federal Universal Services Support Mechanism or
14			successor program or programs form used to
15			request federal funding support for the
16			applicable funding year,
17		(3)	a federal funding commitment letter for the
18			applicable funding year, if issued, and
19		(4)	only in instances where eligible services were
20			not competitively bid by the OUSF beneficiary or
21			a consortium in compliance with one of the
22			Federal Universal Service Support Mechanisms or
23			successor program or programs, competitive
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1		bidding documentation for the relevant funding
2		<u>year,</u>
3	<u>f.</u>	issuance of an OUSF approval funding letter by the
4		OUSF Administrator shall not require a Commission
5		order, and
6	<u>g.</u>	OUSF approval requests not filed by June 30 prior to
7		the applicable funding year shall be processed by the
8		Commission on a first-in-first-out basis.
9	3. The e	ligible provider reimbursement process shall be as
10	follows:	
11	<u>a.</u>	requests for reimbursement shall be submitted per
12		procedures as set forth in subsection D of Section
13		139.106 of this title,
14	<u>b.</u>	the OUSF Administrator shall maintain on its website a
15		running tally, updated monthly, regarding funds
16		requested for reimbursement and funds approved for
17		disbursement for each OUSF beneficiary and eligible
18		provider for each funding year,
19	<u>C.</u>	funding for eligible services, including federal
20		funding, shall not exceed actual eligible expenses,
21	<u>d.</u>	any change in cost of eligible services during the
22		funding year shall be reported by the eligible
23		provider to the OUSF and:
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1	1 (1) all decreases in cost shall be deemed	approved
2	and all cost savings shall be properly	allocated
3	to the OUSF and the OUSF beneficiary,	<u>and</u>
4	4 (2) increases in cost shall be reviewed for	r approval
5	as provided for in Commission rules, as	<u>nd</u>
6	6 <u>e.</u> <u>issuance of a determination by the OUSF Adm</u>	inistrator
7	7 <u>shall not require a Commission order.</u>	
8	8 SECTION 6. It being immediately necessary for the pro	eservation
9	9 of the public peace, health and safety, an emergency is he	ereby
10	declared to exist, by reason whereof this act shall take	effect and
11	be in full force from and after its passage and approval.	
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13	COMMITTEE REPORT BY: COMMITTEE ON UTILITIES, dated 02/25/2015 PASS, As Amended and Coauthored.	2016 - DO
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